Visitor’s Guide to the
Lewis F. Powell, Jr. U.S. Courthouse & Annex

U.S. COURT OF APPEALS FOR THE FOURTH CIRCUIT
RICHMOND, VIRGINIA
Welcome to the Lewis F. Powell, Jr. U.S. Courthouse, headquarters of the U.S. Court of Appeals for the Fourth Circuit. The original structure was completed in 1858 as a U.S. customhouse, post office, and courthouse, the building is the oldest U.S. courthouse in the federal government’s inventory. Its monumental scale, imposing Italianate architecture, and location across from the grounds of the Virginia State Capitol make it a fitting setting for the important decisions made inside its walls for the past 160 years.

Today, the Powell Courthouse and Annex function as modern buildings housing the Fourth Circuit and other important government agencies. The Courthouse has been listed on the National Register of Historic Places since 1969 and is significant for its architecture and its role in local, state, and national history.

To arrange for a guided tour, please call (804) 916-2715 or email tours@ca4.uscourts.gov.
The Fourth Circuit hears appeals from the nine federal district courts of Maryland, Virginia, West Virginia, North Carolina, and South Carolina.

The Judiciary Act of 1891, commonly known as the Evarts Act, established the structure of the federal appellate courts we have today. It is the oldest federal courthouse currently in use.

In 1852, Congress appropriated $100,000 for this, the first federal building in Richmond. That is equivalent to around $3.5 million today.

Around 5,000 new cases are filed in the Fourth Circuit each year. Of those, the Court hears oral argument in about 450 cases.

The U.S. Supreme Court hears less than 0.1 percent of cases originating from the Fourth Circuit, making it the court of last resort for most cases it hears.

There are six courtrooms in the Powell Courthouse — all conveniently identified by carpet color. The Red, Blue, and Gold courtrooms are the oldest.

The Modernist Art Deco Annex, designed in 1929, contrasts sharply with the continuity of design and revivalist style of the Powell Courthouse.

Richmond collected $1 million in customs revenue during 1913, more than double any other port in the state. The pattern continued throughout WWI.

The Powell Courthouse has served as a courthouse for over 160 years, and is the oldest federal courthouse currently in use.

There are currently 15 Fourth Circuit judgeships authorized by Congress. Judges are nominated by the president, confirmed by the Senate.

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The U.S. Court of Appeals for the Fourth Circuit is one of 13 appellate courts within the federal judicial system. It hears appeals from the nine federal district courts of Maryland, Virginia, West Virginia, North Carolina, and South Carolina and from federal administrative agencies.

The appellate courts do not retry cases or hear new evidence. They do not hear witnesses testify. There is no jury. Appellate courts review the procedures and the decisions in the trial court to make sure that the proceedings were fair and that the proper law was applied correctly. Because the Supreme Court reviews only a small percentage of the cases it is asked to review, the appellate courts are the court of last resort for the great majority of cases in the federal system.

Today, the Fourth Circuit is allotted 15 active judgeships. Appellate judges are nominated by the president, confirmed by the Senate, and serve for life. Judges may retire from active service but still sit on the court as senior judges with a reduced caseload.
The federal bench in the Fourth Circuit has included former state court judges and justices, governors, legislators, and members of Congress. In 1956, President Eisenhower appointed Simon E. Sobeloff, the first Jewish American to serve on the court. He was Eisenhower’s Solicitor General from 1954 to 1956.

The first woman to sit on the court was Karen J. Williams, appointed by President George H.W. Bush in 1992. She was joined in 1993 by Diana Gibbon Motz, appointed by President Clinton. Roger L. Gregory, the first Black judge to serve, received a recess appointment from President Clinton in 2000 and was nominated for the same position by President George W. Bush in 2001. In 2003, Bush appointed Allyson K. Duncan, the first Black woman to serve. Albert Diaz, the first Hispanic to sit on the court, was appointed by President Obama in 2009.

The present-day Fourth Circuit has addressed such complex and divisive issues as the rights of enemy combatants after the 9/11 terrorist attacks, the civil rights of transgender students in public schools, immigration, government surveillance, congressional deference to administrative agencies, and public corruption.
History of the U.S. Courts in Richmond

For over two centuries, the U.S. courts in Virginia have been called upon to resolve the most significant legal, political, and social problems of the day. The federal judicial presence in Virginia began in 1789 with the organization of the district and circuit courts, which initially met in Charlottesville, Richmond, and Williamsburg.

Richmond has been a meeting place for the U.S. district and circuit courts in Virginia ever since, except for a brief interruption during the Civil War. Both the U.S. district and circuit courts met in this courthouse from 1858 until 2008, when the district court moved into the new Spottswood W. Robinson III and Robert R. Merhige, Jr. U.S. Courthouse located in the 700 block of E. Broad Street.

The U.S. Court of Appeals for the Fourth Circuit was constituted in its contemporary form by the Judiciary Act of 1891. The legislation established nine courts of appeals, one for each judicial circuit at the time. This act and later statutes gave the U.S. circuit courts of appeals jurisdiction over most appeals from the U.S. district courts and some petitions for review from federal agency decisions. This reorganization sharply limited the categories of cases that could be routinely appealed directly to the Supreme Court.

Above: U.S. Circuit Court for the District of Virginia, in session in the Virginia Capitol, June 1, 1797, with U.S. Supreme Court Justice James Iredell presiding (far right). Federal courts met in various rooms of the Virginia Capitol from the 1790s until the 1820s. When Aaron Burr stood trial for treason in circuit court in 1807, the event took place in the Old House Chamber. B.H. Latrobe Sketchbook, Maryland Historical Society.

Left: Draft rules for the Fourth Circuit, 1891. The new circuit courts of appeal were the first federal courts designed exclusively to hear cases on appeal from trial courts. The original circuit courts served both trial and appellate functions from 1789 to 1891, and continued to serve as trials courts from 1891 until 1911, when they were abolished. Fourth Circuit Archives.
Hugh Lennox Bond was appointed to the U.S. Circuit Courts for the Fourth Circuit — the predecessor to a present-day U.S. district court — in 1870 by President Grant. On June 16, 1891, Judge Bond was assigned as the first judge to sit on the U.S. Court of Appeals for the Fourth Circuit.

Nathan Goff joined Judge Bond on March 17, 1892. Judge Goff was appointed by President Harrison to a new seat created by the Judiciary Act of 1891. Over fifty judges have since served on the Fourth Circuit. Judges appointed to the U.S. circuit courts of appeal continued to also be appointed to U.S. circuit courts until January 1, 1912, when the circuit courts were abolished according to the terms of the Judicial Code of 1911.

Far right: Judge Bond’s portrait hangs in the Tweed Courtroom. Judge Bond was the first judge to sit on the Fourth Circuit.

Right: Judge Goff’s portrait hangs in the Tan Courtroom. Judge Goff is one of the only Article III Fourth Circuit judges to serve in all three branches of the federal government. Before taking the bench, Judge Goff served as Secretary of the Navy and as a U.S. Representative. He served as a judge on the Fourth Circuit until 1913 when he was elected to the Senate.

Richmond’s First Federal Building

From 1789 to 1858, the U.S. courts in Richmond sat in various locations downtown. In 1852, Congress appropriated $100,000 for the first federal building in Richmond. Its multipurpose design, with space for a post office on the 1st floor (facing Main Street), the collector of customs on the 2nd floor, and a courtroom, judge’s chamber, and jury room on the 3rd floor, was typical of federal buildings built in the 1850s.

The designation of the building as the Richmond Customhouse reflected the importance of the collector of customs in the nineteenth century, when import and export taxes were the largest source of public revenue. The building came to be known as the post office in the early twentieth century.

Architect Ammi B. Young designed Richmond’s first federal building. He was pleased with the site, located directly across from Capitol Square and visible from the seat of state government, and called it the best in the city. Young chose the Italianate style, popular in the mid-nineteenth century, for the Richmond Customhouse and more than a dozen others nationwide. It enabled him to maximize space and light at minimal cost per square foot and was easy to adapt and expand. Construction began in 1856 and was completed in 1858.
When Richmond was occupied during the Civil War, the Confederate government used the building for executive office space. After the war, the U.S. Circuit Court for the District of Virginia appointed a petit jury as part of proceedings against Confederate President Jefferson Davis on charges of treason. It was probably the first interracial jury in Virginia. Davis appeared in the federal courtroom on the 3rd floor for a habeas hearing on May 13, 1867. The trial never proceeded and charges were dropped.

In 1869, President Grant appointed Elizabeth Van Lew, a Richmond Unionist, abolitionist, and highly successful spy, postmaster of Richmond. Van Lew was the first postmaster to hire African Americans and women and to use the position as a platform to advocate for civil rights and women’s suffrage. She held the position for eight years, working from an office on the first floor.
A Grand Post Office & a New Court

The nineteenth-century Richmond Customhouse was essentially reconstructed and expanded between 1900 and 1912 to provide more space for the post office and courts. A fourth floor was added and the western perimeter of the building was extended to 10th Street. An east wing was added extending the building to 11th Street between 1930 and 1932. The consistency of design and detailing of the exterior resulted in a faithful interpretation of the original building exterior outlined by architect Ammi Young.

Most of the architectural woodwork from the original construction was reused in three new courtrooms designed by James Knox Taylor (the Blue and Gold Courtrooms on the 3rd floor and the Red Courtroom on the 4th). The Gold Courtroom was created for the new appellate court. The five arches forming an arcade on Main Street and three arches at the entrance on Bank Street were also preserved and incorporated into the reconstructed building. Knox’s courtrooms and corridors on the 1st, 3rd, and 4th floors are still in use and virtually intact. They are the most unique and significant design features of the interior.

Clockwise from top left: Construction, 1910, showing Bank St. façade, a portion of which was preserved and incorporated into the new building. ❖ View of the new post office from Main St. 1912. ❖ Installation of revolving doors in the 1912 postal lobby during the east wing expansion project, 1930-1932. GSA.
The Parcel Post Building was designed by Richmond architect Marcellus Wright, Sr., in 1929 and built by the Public Works Administration in 1935-1936. Its architectural significance lies in its juxtaposition to the Courthouse. The Modernist Art Deco design contrasts sharply with the continuity of design and revivalist style of the Courthouse, Virginia Capitol, and nineteenth-century cast iron-fronted buildings across the street.

Wright’s design displays many features characteristic of the Modernistic Art Deco style: low-relief, frequently incised geometric designs, continuous scrolled banding, and fluted jams in deeply recessed doors. Incised, stylized carvings of eagles, shields and stars signal federal ownership of the building. The building’s limestone facing survives almost completely intact. Wright is known for his Moorish Revival design of the Altria Theater, a Richmond landmark.

Most of the original interior was removed when it was remodeled in 1973. It currently houses offices for the Fourth Circuit and other federal agencies.
The departure of the postal sorting operations in 1972, when most operations moved to another facility north of downtown, allowed for the restoration of historically significant courtrooms, corridors, and chambers from the 1912 expansion. The vaulted ceilings and arches in the 2nd floor Bank Street lobby were built in the 1990s, with deference to the original structure. A portion of the original Greek Revival detail work in the Main Street lobby was restored after the post office closed its remaining public service lobby in 1991. Finishing details in the Red Courtroom, including the original pale blue color on the vaulted barrel ceiling, were brought back in 2003.

The U.S. Courts also oversaw construction of two new courtrooms in the 1970s and a third in 2000. The post office mail processing room on the 2nd floor was replaced with the Tan Courtroom and Green Courtroom. The Green Courtroom was renamed the John D. Butzner, Jr. En Banc Courtroom in 2006, in honor of Judge Butzner, who sat on the court from 1967 to 2006 with chambers in Richmond. He took a particular interest in the historic preservation of the courthouse. The Tweed Courtroom on the 4th floor was added in 2000.
President Clinton signed legislation designating the former Richmond Customhouse, Post Office, and Courthouse the Lewis F. Powell, Jr. U.S. Courthouse in 1993. President Nixon appointed Powell to the Supreme Court in 1971, and he assumed senior status in 1987.

Powell practiced law in Richmond from 1932 to 1971 and chaired the Richmond School Board from 1952 to 1961. He considered his most important judicial opinion to be *Regents of the University of California v. Bakke* (1978). In a 5-4 decision, the Court upheld the concept of affirmative action but ruled the use of racial quotas was unconstitutional.
The U.S. Court of Appeals for the Fourth Circuit is dedicated to promoting citizens’ understanding of the Constitution and the function of the federal judiciary. Started in 2017, the Fourth Circuit Student Essay Contest encourages students to consider their constitutional rights and share their thoughts in order to help them become more knowledgeable citizens. The annual contest runs during the spring, and is open to students in grades 9 through 12 from the five states within the Fourth Circuit. Three cash prizes are awarded, and the recipients are recognized at the Court’s Constitution Day Program in September.

Federal judges within the Fourth Circuit administer the Oath of Allegiance during naturalization ceremonies, the culmination of a rigorous process to apply for U.S. citizenship. These important civic events are open to the public and bring communities, schools, and new citizens together in courtrooms and other community sites throughout the year.

Sponsored by the court, the Fourth Circuit Appellate Practice Seminar features appellate judges and attorneys who provide insight into the appellate process and deliver educational programming and resources. CLE credit is often available.
The Powell Courthouse is located in downtown Richmond, near Capitol Square. The primary entrance is on Main Street, with a secondary entrance open on Bank Street when court is sitting. Visitors must show photo identification and pass through security screening in order to enter the building. Please note that electronic devices, food, and beverages may not be brought into the courthouse. Photographs, video recording, and audio recording are prohibited. Wheelchair access is available through the Main Street Entrance.

The Fourth Circuit hears oral argument for six weeks each year in Richmond. Please visit [www.ca4.uscourts.gov](http://www.ca4.uscourts.gov) to view the oral argument calendar. Student groups interested in attending oral argument are encouraged to use the contact information below for assistance in coordinating their visit.

Free guided tours of the Courthouse are available by appointment.

Telephone: (804) 916-2715

Email: tours@ca4.uscourts.gov

Lewis F. Powell, Jr. U.S. Courthouse
1000 East Main Street
Richmond, VA 23219
Clockwise from left: Chief Judge Karen J. Williams with U.S. Supreme Court Justice Sandra Day O’Connor in one of the historic Courthouse chambers, March 2008. Each was the first woman appointed to her respective court. Fourth Circuit Archives. ❖ Emancipation Day parade past the Courthouse (center building) on Main St., circa 1905. Library of Congress. ❖ Supporters and opponents of gay marriage demonstrate outside the Courthouse, May 13, 2014. Richmond Times-Dispatch. ❖ Nancy Johnson, one of Richmond’s first female mail carriers, on the Main St. steps, July 20, 1972. Richmond Times-Dispatch. ❖ The Oliver White Hill Sr. historic marker during the dedication ceremony in the Red Courtroom, February 6, 2020. Spottswood W. Robinson III was also honored with a historic marker during the ceremony, and both markers are now located on Main St. in front of the Courthouse. Governor of Virginia’s Office.